

No. F. 1(1)/2017-HP
GOVERNMENT OF PAKISTAN
**MINISTRY OF RELIGIOUS AFFAIRS
& INTERFAITH HARMONY**

SUBJECT: **HAJJ POLICY AND PLAN – 2017**

PART-I

1. INTRODUCTION:

Hajj is one of the five pillars of Islam and is mandatory, once in a lifetime, for adult Muslims having requisite physical and financial capacity (Sahib-e-Istetaat). Technological advancement has made Hajj easier in many ways, yet there are hardships owing to hot weather and ever increasing number of pilgrims visiting Makkah Mukkaramah i.e. a city with finite resources including those for accommodation. The Government of Pakistan, being a facilitator, endeavors to make the Hajj Manasik as comfortable as possible within the resources available and standards affordable by Pakistani Hujjaj, by making elaborate arrangements, through a transparent process, so that the pilgrims could perform their Hajj rituals as enshrined in the Quran and Sunnah.

2. MISSION STATEMENT:

“To serve and facilitate intending pilgrims with commitment and dedication so as to enable them to undertake their religious obligations of Hajj with ease and peace of mind.”

3. OBJECTIVE:

The Policy aims to develop plans for efficient Hajj arrangements during 2017 in Pakistan and Saudi Arabia, through provision of services and logistics which include affordable board and lodging, transportation and health care during Hujjaj stay at Makkah Mukkaramah, Madinah Munawarrah and the Holy Mashaair (Mina-Muzdalfa-Arafat) in line with Saudi Taleemat (Instructions) and Government of Pakistan's policy.

4. HAJJ QUOTA FOR PAKISTAN:

Hajj quota of 179,210 pilgrims was allocated to Pakistan in 2011 by the Ministry of Hajj, Kingdom of Saudi Arabia (KSA) with the ratio of one thousand pilgrims per one million Muslim inhabitants, in accordance with the decision taken in the meeting of Foreign Ministers of Organization of Islamic Conference in the year 1987. This quota was, however, reduced by twenty percent (20%) in

Hajj 2013 due to expansion work of Haram Sharif. However, as per agreement concluded between Pakistan and Kingdom of Saudi Arabia on 19.01.2017 at Jeddah, the 20% reduced Hajj quota for Pakistan has been restored at 179,210 pilgrims for Hajj-2017.

5. SAUDI TALEEMAT (POLICY GUIDELINES):

The following agreements have been signed for the Hajj arrangements 2017 by the Government of Pakistan with the Kingdom of Saudi Arabia (KSA), to be enforced, as per past practice:

- i. Ministerial level Agreement for Hajj arrangements of Hajj Season-1438H (2017) signed between the Ministry of Religious Affairs & Interfaith Harmony, GOP and the Ministry of Hajj Affairs, KSA as a consequence of the bilateral meeting held on 19.01.2017.
- ii. Agreement between Maktab-ul-Vokala Al-Mawahid (United Agents Office), Jeddah, KSA and Office of Pilgrims Affairs of Pakistan (OPAP), Government of Pakistan on 22nd January, 2017.
- iii. General transport contract signed between Naqabah Siyarat (General Transport Syndicate), KSA and Office of Pilgrims Affairs of Pakistan (OPAP), Government of Pakistan on 22nd January, 2017.
- iv. Agreement on provision of additional services, signed between Moassassah Muttawify Hujjaj South Asia, Makkah Mukkaramah, KSA and Office of Pilgrims Affairs of Pakistan (OPAP), Government of Pakistan on 19th January, 2017.
- v. Agreement on arrangements and requirements of Hujjaj for Hajj season-1438H (2017) signed between National Adillah Establishment, Madinah Munawarrah, KSA and Office of Pilgrims Affairs of Pakistan (OPAP), Government of Pakistan on 23rd January, 2017.

6. REVIEW OF POLICY:

- (I) To capitalize on the experience gained in Hajj-2016, six Hajj consultative workshops at, Quetta, Lahore, Multan, Karachi, Islamabad and Peshawar were held for broad based consultations with stakeholders i.e. Hujjaj of Government, Private schemes and Master Trainers who performed Hajj during 2016. This was followed by exclusive meetings with Hajj Group Organizers (HGOs), Airlines and the representatives of designated banks and de-briefing session with the staff deputed on Hajj duty. Besides, proposals/suggestions received from different quarters in the Ministry have also been given due consideration. Moreover, after an in-depth analysis and consultations with stakeholders Hajj Policy-2017 has been formulated.

- (II) As per directions of the Honorable Supreme Court of Pakistan, in its judgment CA. Nos. 800-L, 801-L and 802-L of 2013 dated 27.08.2013 and CP. No. 1270, 1308, 1309 of 2014 and CMA.No.4094 of 2014 dated 21.07.2014, the Committee headed by the Secretary Ministry of Religious Affairs & Interfaith Harmony comprising of representatives of Attorney General for Pakistan, Ministry of Law & Justice, Ministry of Foreign Affairs and Competition Commission of Pakistan has reviewed and framed the draft policy.
- (III) As per Rules of Business-1973, this policy shall be implemented by the Ministry of Religious Affairs & Interfaith Harmony with adjustments as deemed necessary.

7. HAJJ SCHEME 2017:

- (I) As a policy, there shall be no free Hajj.
- (II) For Hajj 2017, there shall be two schemes i.e. "Government Hajj Scheme" for those applicants who intend to perform Hajj under Government arrangements and "Private Hajj Scheme" for those who want to make their Hajj arrangements through Hajj Group Organizers (HGOs), in accordance with Service Provider Agreement between Ministry and HGOs and individual agreement of the intending Hajji with the HGO.
- (III) On the persistent demand of the general public to perform Hajj under Government Hajj Scheme where the number of applicants were increased from around 86,000 to around 280,000 in last three years and in the best interest of general public, out of the total Hajj quota of 179,210, 60% i.e.107,526 would be allocated to Government Hajj Scheme which provides an economical package with reasonable facilities for the pilgrims while the rest 40% i.e. 71,684 would be allocated to Private Scheme i.e. Hajj Group Organizers (HGOs), on the concept of 'public-private partnership', with multiple Hajj packages and under strict monitoring regime to provide choice and competition in the market. However, Ministry of Religious Affairs & Interfaith Harmony reserves the right to re-adjust the share of pilgrims to Government and private schemes as expedient (*The Honorable High Court of Sindh vide order dated 07.04.2017 directed that ... let the Hajj Policy may be finalized, however, if the Cabinet reaches to the conclusion that the reduction is justified from 50% to 40% quota of the private tour operators then to the extent of 10% quantum of reduction they will not give effect till next date of hearing i.e. 17.4.2017. Hence, finalization of the quota between Government and Private sector to the extent of 10% will be in accordance with the final outcome of the case*).
- (IV) Applications for Hajj 2017 under Government Hajj Scheme will be invited through Banks and selection of Hujjaj will be made through "Computerized Open Balloting" to be conducted by a third party.

- (V) Hajj dues, after collection from the intending pilgrims, will be placed in the Shariah compliant instruments/accounts by the designated banks.
- (VI) After announcement of successful pilgrims, all those declared unsuccessful may withdraw their dues from their respective bank branch immediately.
- (VII) Under the Government Hajj Scheme-2017, shared accommodation in accordance with Saudi Laws and Housing Permits (Tasreeh and Tasneef) shall be provided along-with board and lodging services.
- (VIII) Shuttle transport will be provided to pilgrims under Government Hajj scheme accommodated beyond two kilometers, except three days before and upto three days after Hajj (i.e. no bus service from the afternoon of 5th Dhulhijjah till Maghrib Prayers of 14th Dhulhijjah is allowed as per Saudi Policy guidelines).
- (IX) An amount of Rs. 13,050/-, non-refundable, would be charged from the pilgrims, who opt for Qurbani arrangements through Office of Pilgrim Affairs of Pakistan (OPAP). The Qurbani coupon would be purchased and will be delivered to the pilgrims before Mina movement. Those who do not avail this option will make their own arrangements.
- (X) **02%** of the total seats under Govt. Hajj Scheme would be reserved for the hardship, broken family, newly born infant cases, and applicants belonging to the far-flung/rural areas including Gilgit-Baltistan and Baluchistan etc. due to lack of access to the means of communication. The Ministry will work out modalities to utilize hardship quota in an objective and transparent manner.
- (XI) Out of above reserved quota, 500 seats shall be reserved for low paid employees/labourers of Public sector/corporate organizations, companies registered with EOBI/ Workers Welfare Fund sponsored by their respective organizations under their Corporate Social Responsibility. The number of seats would be decided by the Ministry on the basis of number of nominations received from the Public sector/Corporate Organizations and companies.

8. MANDATORY CONDITIONS FOR HUAJJ:

The following are the mandatory conditions for intending applicants:

- (I) International Machine Readable Pakistani Passport valid up-to 01.03.2018 and valid CNIC.
- (II) Medical fitness certificate attested by a Medical Officer of any hospital or medical facility of the Federal / Provincial or Local Government /Armed Forces, semi-government organization / Autonomous body / Corporation. Lunatics and mentally unstable persons will not be allowed. In case, status is discovered contrary to

the medical certification his nominee will be solely responsible for any mishap in KSA and Ministry reserves the right to cancel his selection for Hajj or repatriation from KSA which may also entail disciplinary action against the medical fitness certificate issuing authority.

- (III) It would be mandatory for female pilgrim of any age to be accompanied by a mehram with her. However, in case of Fiqah Jafria pilgrim, mandatory condition of mehram shall be implemented in the light of Saudi taleemat wherein female of 45 years of age is exempted from mehram.
- (IV) All male pilgrims above 70 years of age may preferably be accompanied by an eligible male attendant/family member who undertakes the responsibility of looking after and assistance in performance of Hajj rituals. Further, disabled applicants are required to be accompanied by a male attendant to proceed for Hajj.
- (V) Such applicants who have been barred from travelling abroad by any court/placed on ECL are not entitled to proceed for Hajj 2017.
- (VI) As per Saudi Taleemat, vaccination against meningitis and seasonal flu would be ensured before departure to KSA. Moreover, polio vaccination is also mandatory for all international passengers before their departure. Arrangements will be made by the Ministry at the respective Hajj camps.
- (VII) Any person who has performed Hajj during the last seven years will not be eligible to perform Hajj in 2017 under Government Hajj Scheme and five years for Private Hajj Scheme. This restriction will not apply to mehram of a lady. However, Haj-e-Badal can only be performed through Private Hajj scheme. In this regard, the repeater(s) will have to pay the additional taxes levied, if any, by the Saudi Authorities prior to their departure for Hajj.
- (VIII) In the event of a pilgrim's demise during his/her stay in KSA, whether natural or accidental, he or she would be buried in Saudi Arabia as per Saudi Taleemat.
- (IX) All the Hujjaj are required to strictly abide by the laws and regulations of the host country during their stay in KSA.
- (X) Any activity on the part of a pilgrim contrary to laws/ regulations of Saudi Arabia like begging, political and immoral practices, drug trafficking, theft, etc shall disqualify the offender for future visit of any kind to KSA by the Government of Pakistan, in addition to any other legal action taken by Saudi authorities. Moreover, as per Saudi laws, "Drug Trafficking" is banned and in case of violation, perpetrators can be thrown in jail, lashed, or even publically executed/beheaded.
- (XI) The Hujjaj should carry their luggage in the standard bags according to the notified baggage sizes as per airlines' instructions

(printed on air-ticket). In case of failure to comply with the same, neither the Government of Pakistan nor the airline in question would be obliged to carry the luggage of the hajji.

- (XII) All the Hujjaj will be allowed to obtain five (05) liters of ZamZam (in a specially packed bottle) in KSA or on their return to Pakistan.
- (XIII) All Hujjaj are required to move to "Jamarat" in groups and in accordance with the time specified for their Rammi (stoning) movement according to the Saudi taleemat (Instructions) as informed by their respective "Makaatib".
- (XIV) Hajj Training sessions regarding Hajj 2017 would be conducted by the Ministry/HGOs which shall be mandatory for every successful applicant.
- (XV) Each applicant would be required to undertake, at the time of submitting Hajj application, that before departure, he/she will arrange minimum personal exchange quota (PEQ) of SR. 2000, on his/her own, to meet personal expenditures in KSA.

PART-II

(GOVERNMENT HAJJ SCHEME)

9. CALL FOR HAJJ APPLICATIONS:

The number of pilgrims under the Government Hajj Scheme would be 107,526. The application Forms (duly numbered), having security features, would be available from the designated banks, free of cost, and applicants would be required to submit application in the same bank branch along with Hajj dues.

10. ACCOMMODATION AT MAKKAH MUKKARAMAH AND MADINAH MUNAWWARAH:

As per previous practice, accommodation at Makkah Mukkaramah will be offered alongwith board and lodging services to the pilgrims for Hajj 2017, including transport facilities for movement to and back from Haram Sharif. In Madinah Munawwarah, efforts will be made to accommodate 100% pilgrims near Masjid-i-Nabvi (Markazia) where transport is not needed.

11. GUIDELINES FOR HIRING OF ACCOMMODATION:

The following guidelines for hiring of accommodation for Hajj – 2017 will be adhered to:

- (I) The Hiring Committee will hire buildings as per spirit and guidelines contained in PPRA rules, through a transparent bidding process and determination of rent in Makkah Mukkaramah will be based on distance, quality and services in building, etc.

- (II) The OPAP/Committee should issue a certificate to the effect that the accommodation recommended and hired by the Committee has the necessary facilities like proper beds and mattresses, adequate number of lifts, clean washrooms, provision of washing machines, kitchen facility, Wi-Fi internet facility, one attendant alongwith telephone facility, refrigerator, sufficient number of water dispensers and other requisite services.
- (III) The buildings hired by the Hiring Committee may be overseen for quality assurance by the Hajj Advisory Committee (HAC)/members of the HAC.
- (IV) The rent of the building, irrespective of the upper rental ceiling, should be competitive, prudent and as per prevailing market price.
- (V) The OPAP should make available the hiring agreements (in English/ Urdu version) concluded with the Mustajir at reception in the respective building for information of the Hujjaj on demand.
- (VI) The Hiring Committee will furnish hiring agreements in English version to the Ministry soon after concluding hiring process for record and information/ audit purposes.
- (VII) As per Saudi Taleemat, 1% of total accommodation under both the Government and Private Hajj schemes shall be arranged and kept in reserve to meet any emergency by the Pakistan Hajj Office and the HGOs respectively.
- (VIII) Accommodation will be provided on shared basis and no refund shall be made to hujjaj for not availing accommodation hired as part of the package under Government Hajj scheme.

12. HIRING / PROCUREMENT COMMITTEE:

The following, Committee has been notified to survey, recommend and hire buildings in Makkah Mukkaramah and Madinah Munawwarrah along with procurement of Hajj related services. The Committee would ensure transparency and observe principles of financial propriety:

S.No	Name and Designation	Position
1)	Director General (Hajj), Jeddah:	Convener/ Member
2)	Two representatives of the Ambassador of Pakistan in KSA	Members
3)	Director (Hajj), Jeddah.	Member
4)	Deputy Director (Hajj), Madinah Munawwarrah	Member

- (I) The Hiring/Procurement Committee will formulate procurement / hiring plan for Hajj in respect of hiring of buildings, transport, food arrangements and related procurement/hiring of services in the light of PPRA rules as well

- as guidelines envisaged in Hajj Policy.
- (II) Execute the procurement/hiring process as per plan in time and keep the Ministry updated/posted about the progress on fortnightly basis.
 - (III) The Director General Hajj shall be a non-voting member of the Committee and shall cast a vote only in case of a tie between the members of the Hiring Committee.
 - (IV) For Hajj 2018, MORA & IH would start process for hiring of buildings, arranging inter-city transport of good quality and engaging caterers at the earliest possible i.e. soon after conclusion of Hajj 2017 to ensure availability of their services at competitive/affordable rates.

13. PROVISION OF FOOD TO THE HAJJAJ

Food would be provided to the pilgrims of Government Hajj scheme during their stay in Makkah Mulkaramah, Madinah Munawwarah through authorized catering companies and in Mashaair by respective Makaatib, three times a day alongwith tea.

14. HAJJ DUES:

The Hajj packages for Hajj 2017 are as under:

Package	North Region (Other Stations)	South Region (Karachi, Quetta & Sukkur)
Total Hajj Package:	Rs.280,000/-	Rs. 270,000/-

15. AIR TRAVELING

- (I) In pursuance of the Revised Air Service Agreement (ASA) between Government of Pakistan and Kingdom of Saudi Arabia signed in 2011, Hujjaj of the Government Scheme would be airlifted by the designated airlines.
- (II) Efforts will be made for transportation of fifty percent (50%) of Government Scheme hujjaj directly to Madinah Munawwarah and Jeddah from Pakistan and vice versa.
- (III) Hajj Flight Schedule by authorized airlines shall be prepared in consultation with the Ministry of Religious Affairs & Interfaith Harmony.
- (IV) Hajj flights for Govt. Hajj Scheme will operate from Islamabad, Karachi, Lahore, Peshawar, Quetta, Sialkot, Multan, Faisalabad, Rahim Yar Khan and Sukkur gateways.
- (V) No claim of refund against unutilized air ticket would be entertained by the Ministry of Religious Affairs & Interfaith Harmony except emergency cases with the consent of the respective airline.

16. TRAIN FACILITY IN MASHAAIR:

As per Saudi arrangements, train facility in Mashaair would be provided to maximum Hujjaj of Government Hajj scheme. However, in case of non-

availability of train facility, special buses will be provided to Hujjaj for transportation in Mashaair.

17. HAJJ ADVISORY COMMITTEE:

- I) There shall be a Hajj Advisory Committee to advise on planning and management of Hajj operation 2017 in Pakistan as well as in KSA and suggest measures for improvement of welfare services to Hujjaj. Besides, the Advisory Committee may also oversee the hiring process and buildings hired by the Hiring Committee. The composition of the committee is proposed as under:

i.	Minister for Religious Affairs & Interfaith Harmony	Chairman
ii.	Minister of State for Religious Affairs & Interfaith Harmony	Member
iii.	Chairman, Senate Standing Committee on Ministry of Religious Affairs & IH	Member
iv.	Chairman, National Assembly Standing Committee on Ministry of Religious Affairs & IH	Member
v.	Ambassador of Pakistan in KSA	Member
vi.	Director General Hajj, Jeddah	Member
vii.	Secretary, Ministry of Religious Affairs & Interfaith Harmony	Member/ Secretary Committee
viii.	Chairman/Secretary of Hajj Organizers Association of Pakistan.	Member
ix.	Any other member nominated by the Government	Member

- II) The secretarial support will be provided by the Ministry of Religious Affairs & Interfaith Harmony.
- III) The committee or any of its members may visit KSA, if so required, with the approval of competent authority.
- IV) The Chairman/Secretary of HOAP would travel on his own expense.

PART – III

18. PRIVATE HAJJ SCHEME:

The Government of Pakistan's policy of engaging Private Sector covers various areas including management, logistics and welfare services to Hujjaj. The policy aims to supplement the efforts of the Government by involving private sector as a partner. As a matter of policy, M/O Religious Affairs & Interfaith Harmony has proactively encouraged the private sector for Hajj Management since 2005. However, the Ministry, based upon the experience gained during these years, aim to gradually improve its regulatory regime so that, ultimately, the good service providers with rich experience, sound financial position, and unblemished performance continue in the field. As usual, the M/O Religious Affairs & Interfaith Harmony would sign a Service Provider Agreement with each HGO in 2017, as well. The Hajj Policy-2017 stresses upon building a strong partnership with Private Sector (Hajj Group Organizers) for provision of better services and quality logistic arrangements to the entire satisfaction of Hujjaj, as well as Government of Pakistan and Saudi Government.

19. ALLOCATION OF QUOTA:

- (I) The enlistment/enrolment shall not entitle any company to claim allocation of service business i.e. Hajj quota as a right as it is subject to availability of quota and fulfillment of the requirements of Saudi Taleemat and policy of the Ministry. Besides, the Ministry will not be responsible for securing Munazam Card for the HGOs from concerned Saudi establishment.
- (II) HGOs, which made satisfactory arrangements during Hajj 2016 and there are no complaints pending against them either in Pakistan or Kingdom of Saudi Arabia will be allowed to take part in Hajj 2017 subject to such terms and conditions as may be prescribed by the Ministry.
- (III) For Hajj 2017, the quota of 71,684 would be allocated to existing HGOs on pro-rata basis (but not less than 50 hujjaj per HGO as per Saudi taleemat). However, any HGO blacklisted by Saudi Government will not be entitled for operation in Hajj 2017. Further any HGO blacklisted/barred by the Ministry on account of its adverse performance or due to any other reasons will also not be entitled for operation in Hajj 2017 until its clearance. Moreover, the quota of 1225 seats, out of Private Hajj Scheme, will be reserved for Pakistan armed forces, which will be allocated to HGOs through open bidding process, conducted by the Armed forces.
- (IV) The allocation of quota to HGOs, whose complaints are pending, will be finalized in the light of decision of Complaint Disposal

Committee (CDC) and Appellate Committee as per prescribed procedure.

- (V) If any HGO, including any person or its management, is found involved in a process whereby it is not organizing its own Hajj operation but is shifting its pilgrims to another HGO or organizing Hajj arrangements through any other individual / company / HGO, it shall be deemed to have contravened a basic stipulation and shall be permanently banned.

20. GENERAL CONDITIONS FOR HGOs:

- (I) Compulsory Hajj Dues including transportation charges, Maktab fee, Mina charges, etc. shall be deposited by all the HGOs directly through their IBAN already allotted during Hajj 2016. However, the proof of deposit of Compulsory Hajj Dues shall be uploaded on Ministry's website. Further payment for Hujjaj Muhafiz Scheme, arrival snacks and Service Charges shall be deposited with Ministry of Religious Affairs & Interfaith Harmony. They will also clear arrears in this respect, if any.
- (II) Each HGO is required to submit performance guarantee @ 05% of packages (package x quota) in the form of Bank/Cash Guarantee, valid for one year, which will be released on satisfactory performance. Detailed instructions will be incorporated in Service Provider Agreement (SPA) with HGOs.
- (III) At the same time, each HGO will also enter into a separate agreement with individual Haji as per previous practice. In case of any dispute between the service provider and the Haji/Hujjaj, the Ministry will act as sole arbitrator and decision of the Ministry will be deemed as final.
- (IV) Each HGO shall also provide item-wise detailed cost break up of their package to the Ministry.
- (V) All the HGOs are bound to intimate to their hujjaj and the Ministry, the name of airline through which they will be airlifted to KSA and vice versa.
- (VI) Each HGO shall charge only actual airfare from the hujjaj which they have paid to the airline and the statement thereof must be provided to the Ministry. Air tickets showing the amount of airfare shall be handed over to hujjaj.
- (VII) The details of booking of accommodation and transport arrangements in KSA and flight schedule shall be uploaded on the Ministry's website for onward transmission to Saudi authorities in line with Saudi Taleemat for visa affixation.
- (VIII) Each HGO will lodge its hujjaj only in the accommodations against which visas have been issued. Any HGO found guilty of misusing accommodation / transport agreements in KSA for the purpose of obtaining visas would be penalized including denial of quota in future.

- (IX) Each HGO will strictly abide by the instructions/guidelines issued by the Ministry of Religious Affairs & Interfaith Harmony, Government of Pakistan and Ministry of Hajj, KSA, from time to time.

21. VISA AFFIXATION:

The Ministry of Religious Affairs & Interfaith Harmony shall arrange visas for the Hujjaj under Government Scheme while the Hajj Organizers Association of Pakistan (HOAP) would handle visa affairs concerning Saudi Embassy in Islamabad and Karachi in coordination with the Ministry. Each HGO would provide/arrange requisite documents in accordance with the schedule given in the annual agreement. They would be liable to face legal action for any distress/loss/ damage caused to the hujjaj on account of visa affixation by them. Detailed SOPs would be issued by the Ministry separately.

22. SERVICE PROVIDER'S AGREEMENT (SPA) WITH HGOs:

Each HGO shall sign a Service Provider Agreement (SPA) with the Ministry, on a stamp paper of Rs. 500/-, for necessary planning, management and arrangements regarding the authorized quota, in the light of Saudi Taleemat and Instructions of the Ministry. The Ministry shall be the sole authority for interpretation of Service Provider Agreement.

23. PENAL PROVISIONS:

The following shall be the major and minor penalties to be imposed on the HGO by Complaint Disposal Committee/Appellate Committee in case of violation of SPA and individual agreement with Hujjaj: -

(I) Major Penalty:

- i. Permanent ban/blacklisting of HGO and its management.
- ii. Suspension of HGO for a specific period.
- iii. Permanent or partial reduction of quota but not less than 10% of the quota of HGO.
- iv. Forfeiture of performance/cash guarantee/contribution in HCF.

(II) Minor Penalty:

- i. Reduction of quota not more than 10% for a specific period.
- ii. Compensation to the affected Hujjaj.
- iii. Cash penalty.

Three minor penalties would be treated as equal to one major penalty. The Complaint Disposal Committee will also work in KSA during Hajj operation-2017 for timely redressal of complaints of hujjaj and imposition of above mentioned penal clauses, if required, on the HGO.

24. HUJJAJ COMPENSATION FUND (HCF):

Special Fund named as “Hujjaj Compensation Fund (HCF)”, already established in Hajj policy 2010 by the Hajj Group Organizers Association of Pakistan (HOAP), will be utilized to rescue victim of any fraud committed by any member HGO.

- (I) HOAP may place the deposit under HCF in any of the Nationally scheduled banks.
- (II) The original amount plus interest shall remain un-utilized except for the purpose for which HCF was created.

The instructions/guidelines shall be prepared by this Ministry in consultation with HOAP and shall be issued within due course of time for regulating the affairs of HCF which shall be binding on all HGOs.

PART-IV

25. WELFARE SERVICES FOR HUJJAJ:

- (I) To facilitate the Hujjaj, the Ministry of Religious Affairs & Interfaith Harmony will make necessary arrangements for welfare services which include health services, information, facilitation and safety measures, board and lodging, transport etc. The staff will be deputed to KSA for welfare services on service visa provided by KSA @ 1 against 100 Hujjaj. Most of them will be Govt. servants of different grades up-to BS-21. They will be bound to provide NOC/recommendation of competent authority of his/her department/Ministry to join Hajj duty.
- (II) For this purpose following categories of welfare staff contingents during Hajj-2017 shall be deployed in Pakistan and KSA.
 - a) Welfare Staff-Medical
 - b) Welfare Staff-Moavineen(Pakistan based)
 - c) Welfare Staff-Ministry
 - d) Welfare Staff-KSA based
- (III) Based upon the experience gained in Hajj 2016, Standard Operating Procedure (SOPs) and job description for each category of welfare service/activity will be notified by the Ministry in consultation with all stakeholders to ensure responsibility and accountability.
- (IV) The administrative structure of Hajj-2016 for the provision of facilities in KSA shall remain the same for Hajj 2017.
- (V) The welfare staff of various categories would be drawn from Armed forces, Ministry of Religious Affairs and Inter-Faith Harmony, other Federal Ministries / Organizations / Departments and from Provinces, etc.

- (VI) Keeping in view the restored quota of hujjaj, actual strength of welfare staff shall be determined by the Ministry in view of actual requirement and availability of resources.
- (VII) All categories of Welfare Staff deputed in KSA would not be allowed to stay for more than 45 days with the possibility of revision up-to 60 days or more as per requirement with the approval of the Secretary, MORA & IH.
- (VIII) No person other than employee of Federal/ Provincial service shall be eligible for welfare duty during Hajj 2017.
- (X) A member of welfare staff must invariably declare if his/her spouse/family member is also performing Hajj duty.
- (XI) Family members of welfare staff shall not be allowed to proceed to KSA for performance of Hajj duty.

26. WELFARE STAFF- MEDICAL:

The 540 members of Welfare Staff -Medical will be deputed to KSA on the following criteria:-

- (I) One doctor for 1000 pilgrims.
- (II) Two paramedics against one doctor.
- (III) The officer/staff of Welfare Staff-Medical shall be drawn from Pakistan Armed Forces and Federal/Provincial Health Services Departments.
- (IV) Not more than 10% repeaters would be allowed provided the repeater did not perform Hajj duty for three terms.
- (V) The selection of officers/staff would be finalized by the Ministry.
- (VI) The criteria, duties, TORs and break-up of Welfare Staff- Medical 2017 will be issued by the Ministry separately.

27. WELFARE STAFF-MOAVINEEN (PAKISTAN BASED):

The Welfare Staff-Moavineen will be deputed to KSA as per following details:

- (I) The proposed contingent of Welfare Staff-Moavineen would be nominated by the Federal Ministries /Departments /Provincial Governments, Police, Civil Defense, Scouts and other public sector organizations to the Ministry as per following proportion for final selection / approval by committee of the Ministry:

Police/Pak Armed Forces	Scouts/Civil Defense/ Public Sector Organizations, etc	Other Ministries/ Departments/ Provincial Govt (on payment basis)	Total
200	50	200	450

- (II) Director, Welfare Staff-Moavineen, of the rank of an officer of BS-20/21, would be responsible for overall supervision and management of Welfare Staff-Moavineen.
- (III) The Welfare Staff-Moavineen shall not be deputed for more than three years except the Director Welfare Staff-Moavineen. 20% repeaters may be allowed, provided the repeater did not perform Hajj duty for three terms, to guide and supervise those who will be performing duties for the first time.

The criteria, duties, TORs and break-up of Welfare Staff-Moavineen 2017 will be issued by the Ministry separately.

28. WELFARE STAFF- KSA BASED

Most of the pilgrims do not have any orientation of Makkah Mukkaramah and Madinah Munawarrah and have a genuine expectation for appropriate facilitation, guidance and information. The experience has revealed that the welfare staff, who can communicate in Arabic language with Saudi agencies / personnel are more useful for providing such services to Hujjaj. The Office of Pilgrims Affairs of Pakistan (OPAP) would, as per previous practice, hire Welfare Staff- KSA based of Pakistani origin as per its requirement and in line with the Saudi Taleemat and in consultation with the Ministry.

29. WELFARE STAFF-MINISTRY:

In 2016, 270 members of Welfare Staff of this Ministry were deputed for performing administrative duties at Madinah and Jeddah Airports, main control room at Makkah Mukkaramah and Madinah Munawarrah, Madinah Departure Cell, monitoring the performance of HGOs, Lost & Found Cell, establishing field office at Mina for Mashaaair services and coordination cell with airlines for issuance and change of tickets. Welfare Staff-Ministry also includes FA's organization and allied staff deputed in the Ministry on regular basis. For Hajj 2017, keeping in view the increased number of hujjaj, appropriate number of Welfare Staff-Ministry would be deputed to KSA as per requirement of the Ministry in line with the Saudi Taleemat.

30. PROVISION OF SERVICE VISAS

Service Visas may include following categories:

- I. All categories of welfare staff whose services are requisitioned for Hajj duty.
- II. Representatives of HGOs, airlines, banks and other organizations who facilitate the Ministry in Hajj operation. They will, however, bear their expenses.
- III. Members of Hajj Advisory Committee.

31. INFORMATION, EDUCATION AND TRAINING:

The Ministry shall launch an appropriate awareness campaign, employing all channels of communication, to provide information, education, awareness

and training to the intending pilgrims. The training material would be available on the website of the Ministry. Training would also be imparted to intending Hujjaj on local basis at District and Tehsil level with partnership of Hajj Organizers Association of Pakistan (HOAP). However, the Master Trainers will not be entitled for any service visa. Moreover, Hajj guide book in Urdu as well as Hajj awareness documentary (CD), to be prepared by MORA & IH, will be provided to all pilgrims.

32. Special efforts will be made to further improve the contents/modules in the awareness/training programs by covering following aspects:

- Manasik-i- Hajj
- Administrative and logistic arrangements
- Civil Defense
- Medical guidelines
- Guidelines regarding cleanliness & Solid waste disposal.
- Saudi Laws
- Frequently Asked Questions(FAQs)
- DOs and DONTs

33. HUJAJ MOHAFIZ SCHEME:

The Ministry of Religious Affairs & Interfaith Harmony (MORA & IH) would continue the Hujjaj Muhafiz Scheme, launched in 2011 for risk management under the concept of “Takaful” to compensate the affected Hujjaj/nominee of the deceased Hujjaj in Hajj-2017. Each Haji/member of Welfare staff would be required to contribute a non-refundable amount of Rs. 500/- into the scheme. The said Scheme would compensate Hujjaj/welfare staff against the following losses:

Sr. No.	Description	Amount
I.	Death due to natural causes, road accidents, suffocation or stampede.	Rs. 500,000/-
II.	Accidental disablement resulting loss of one limb.	Rs. 150,000/-
III.	Accidents resulting in permanent disablement of more than one limb.	Rs. 250,000/-
IV.	Repatriation / Emergency evacuation due to illness.	Rs. 300,000/-

34. INVOLVEMENT OF PAKISTANI COMMUNITY IN KSA:

As per past practice, Director General (Hajj), Jeddah will make an endeavor to involve Pakistani Community in KSA to render free of cost services to the Hujjaj, both in Makkah Mukkaramah and Mashaair. The Pakistani community shall be encouraged to provide these services on voluntary basis and with the spirit of extending assistance to their Pakistani brethren.

35. IDENTIFICATION:

As per injunction of Islam, the requirement of “Abaya” is a part of “female Eham”. Therefore, every female performing Hajj under Government and HGO scheme shall carry at least two “Abayas” (with Pakistan flag affixed on it) . All the female pilgrims shall ensure that they would wear “Abaya” on departure to Saudi Arabia till return. All Hujjaj under Government and HGO schemes must wear identification locket/bracelet at all times during their stay in KSA.

36. BAGGAGE:

The Hujjaj shall ensure that their hand carry baggage should not exceed the weight and dimensions specified by the airlines (No loose baggage will be allowed) Pilgrims should ensure that their luggage is fully labeled, showing the Pilgrim’s Name, Nationality, Passport Number, contact number, Air Carrier, Building and Flight Numbers. The Hujjaj should not carry any luggage to Jamarat and Haram Sharif. The Ministry will not be responsible for leftover/excess baggage.

37. GENERAL:

- (I) Implementation of this policy shall be the joint responsibility of the Ministry and all other stakeholders.
- (II) Interpretation of any clause or the terms of the Hajj Policy as made by the Ministry shall be considered as final.
- (III) The Ministry of Religious Affairs & Interfaith Harmony may make suitable adjustments in order to bring the policy and plan in conformity with Saudi Government’s orders / instructions and to meet the exigencies of Hajj operation -2017.

38. HAJJ MONITORING SYSTEM:

- (I) The Ministry of Religious Affairs & Interfaith Harmony developed and launched an electronic monitoring system with the technical support of Punjab IT Board (PITB) in 2013 has been updated for Hajj 2017. The system has an in-built mechanism of transferring the un-resolved complaints to the next tier of management for taking appropriate measures. A Daily Situation Report (DSR) is generated for the information of senior management. Hundreds of inquiries/ complaints were registered through this system and were successfully addressed /resolved to the satisfaction of the complainants. The salient features of the system are as follows:-
 - i. Hajj help line for responding to inquiries, complaints, etc.
 - ii. Android application named “Pak Hajj Moavin” and “PakHajj Guide” Mobile SMS service for information dissemination.
 - iii. Android application for complaint registration.
 - iv. On-line complaint registration portal.

- v. Hajj monitoring system along with a dash board for official supervisions.
- (II) Monitoring and supervision mechanism for Hajj operation in Pakistan and KSA shall be strengthened to check/review the performance of Government and HGOs Schemes, in accordance with the contractual obligations and Saudi Taleemat. In addition, proforma based feedback, will be obtained from pilgrims of both Government and Private Hajj Schemes at the time of their return to Pakistan. Further, the Hajj Group Organizers-Management Information System (HGO-MIS) system would be updated and strengthened and more modules will be added in it on the basis of experience gained in Hajj 2016.

39. EMERGENCY MANAGEMENT SYSTEM (EMS) FOR HAJJ 2017

To cope with any kind of emergency, the Ministry of Religious Affairs & Interfaith Harmony has setup an Emergency Management system for Hajj 2017. Emergency Response Team (ERT) with the following composition:

i.	Director General(Hajj), Office of Pilgrims Affairs of Pakistan	Head of the ERT
ii.	Joint Secretary(Hajj), MORA & IH	Member
iii.	Director Welfare Staff Moavineen, or his Second in Command	Member
iv.	Director Welfare Staff-Medical or his Second in Command.	Member
v.	Director Facilitation &Coordination (F&C) or his Second in Command	Member
vi.	Representative of Ambassador of Pakistan in KSA	Member
vii.	Representative of Hajj Group Organizers Association of Pakistan	Member

The detailed SOPs/guidelines of EMS are being prepared and will be issued by the Ministry separately in consultation with the Saudi Authorities.

40. NEW INITIATIVES

The Ministry endeavors to introduce following new initiatives for Hajj 2017:

- (I) Express Clearance Services to Hujjaj at Jeddah and Madinah airports.

- (II) Up model air conditioned buses from airport to the residences of Hujjaj.
 - (III) Provision of 100% accommodation in Markazia in Madinah Munawarah.
 - (IV) Provision of three time cooked meal in Mina and Arafat.
 - (V) Provision of mattress with double thickness and increased width in Mina.
 - (VI) Provision of filtered water and effective cooling system in each Maktab in Mina.
 - (VII) Provision of fireproof tents at Arafat.
 - (VIII) Separate washrooms for disabled in Mina, Muzdalifa
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